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Senate Bill No. 614

2 (By Senators Klempa, Beach, Williams, Browning, Snyder, Palumbo, Wills, Foster, Minard, Tucker and Barnes) 3 4 5 [Originating in the Committee on the Judiciary; reported February 28, 2011.] 6 7 8 A BILL to amend and reenact §60A-9-5 of the Code of West Virginia, 9 10 1931, as amended, relating to permitting specific lawenforcement officials who are members of federally affiliated 11 drug task forces access to certain confidential pharmaceutical 12 13 information to identify unusual prescription drug behavior; 14 requiring the State Board of Pharmacy to issue periodic reports to certain law-enforcement officials, licensing 15 16 authorities and prescribers that identify abnormal 17 prescription practices; establishing an advisory committee to recommend the parameters of abnormal prescribing patterns and 18 to recommend other actions that could reduce the amount of 19 misuse of prescription drugs; establishing a felony offense 20 21 for misusing information from the controlled substance 22 database; requiring the Board of Pharmacy to implement a realtime database when available and when resources permit; 23

1 requiring a report to the Legislative Oversight Commission on 2 Health and Human Resources Accountability; and granting rule-3 making authority.

4 Be it enacted by the Legislature of West Virginia:

5 That §60A-9-5 of the Code of West Virginia, 1931, as amended,
6 be amended and reenacted to read as follows:

7 ARTICLE 9. CONTROLLED SUBSTANCES MONITORING.

§60A-9-5. Confidentiality; limited access to records; period of retention; no civil liability for required reporting.

10 (a) (1) The information required by this article to be kept by the State Board of Pharmacy is confidential and is open to 11 12 inspection only by inspectors and agents of the State Board of Pharmacy, members of the West Virginia State Police expressly 13 14 authorized by the Superintendent of the West Virginia State Police to have access to the information, authorized agents of local law-15 16 enforcement agencies and deputy sheriffs as a member of a federally affiliated drug task force, authorized agents of the federal Drug 17 18 Enforcement Administration, duly authorized agents of the Bureau 19 for Medical Services and the Workers' Compensation Commission, duly 20 authorized agents of the Office of the Chief Medical Examiner for 21 in post-mortem examinations, duly authorized agents of use 22 licensing boards of practitioners in this state and other states 23 authorized to prescribe Schedules II, III and IV controlled 24 substances, prescribing practitioners and pharmacists and persons

with an enforceable court order or regulatory agency administrative 1 2 subpoena: Provided, that all law-enforcement personnel who have access to the controlled substance monitoring program shall be 3 certified as a West Virginia law-enforcement officer and shall have 4 5 successfully completed U. S. Drug Enforcement Administration 6 Diversion Training and National Association of Drug Diversion Investigation Training. Provided, That all All information released 7 by the State Board of Pharmacy must be related to a specific 8 9 patient or a specific individual or entity under investigation by 10 any of the above parties except that practitioners who prescribe controlled substances may request specific data related to their 11 Drug Enforcement Administration controlled substance registration 12 13 number or for the purpose of providing treatment to a patient.

14 (2) Subject to the provisions of subdivision (1) of this subsection, the board shall also review the West Virginia 15 Controlled Substance Monitoring Program database and issue a 16 monthly report that identifies or "red flags" abnormal or unusual 17 18 practices of both medical professionals and patients who exceed pre-determined parameters. All reports produced by the board shall 19 20 be kept confidential and may only be used in furtherance of law 21 enforcement and disciplinary responsibilities regarding abnormal prescription and dispensing practices or by prescribers to more 22 effectively manage the medications of their patients. The board 23 24 shall maintain the information required by this article for a

period of not less than five years. Notwithstanding any other 1 provisions of this code to the contrary, data obtained under the 2 provisions of this article may be used for compilation of 3 educational, scholarly or statistical purposes as long as the 4 5 identities of persons or entities remain confidential. No 6 individual or entity required to report under section four of this 7 article may be subject to a claim for civil damages or other civil 8 relief for the reporting of information to the Board of Pharmacy as 9 required under and in accordance with the provisions of this article. 10

11 (3) The board shall establish an advisory committee to 12 recommend parameters to be used in identifying abnormal or unusual 13 prescribing or dispensing patterns to the board. This advisory 14 committee shall:

(A) Consist of the following members: a member of the West 15 Virginia Board of Medicine, a member of the West Virginia Board of 16 17 Dental Examiners, a member of the West Virginia Board of 18 Osteopathy, a member of the Controlled Substance Advisory Board of 19 the Partnership for Community Well-being, a pain management 20 physician and an oncologist recommended by the West Virginia 21 Medical Association an oncologist, a palliative care physician 22 recommended by the West Virginia Center on End of Life Care, a 23 member of the West Virginia Board of Pharmacy, a member of the West 24 Virginia Academy of Family Practice Physicians and a representative

1 of a controlled substance wholesaler chosen by the Board of
2 Pharmacy.

<u>(B) Recommended parameters to identify or "red flag" abnormal</u>
 <u>or unusual prescribing or dispensing patterns of use of controlled</u>
 <u>substances for both patients and medical professionals in order to</u>
 <u>prepare a monthly report.</u>

7 <u>(C) Recommend parameters unique to different health care</u> 8 professionals due to the nature of their work such as palliative 9 <u>care physicians, oncologists, pain specialists and other</u> 10 <u>specialties as determined by the advisory committee.</u>

11 (D) Make recommendations for training, research and other 12 areas that are determined by the committee to have the potential to 13 reduce inappropriate use of prescription drugs in this state.

14 (b) Upon receipt of the committee's profession or specialty 15 specific recommendations as to parameters each professional 16 licensing board shall adopt parameters for abnormal or unusual 17 prescribing or dispensing.

18 (c) The Board of Pharmacy is responsible for establishing the 19 advisory committee and providing administrative support. Further, 20 the Board of Pharmacy shall notify health care professionals of 21 their patients who have been identified to have abnormal or unusual 22 medication patterns for the prescribers consideration in terms of 23 future health care decisions. Health care professionals shall be 24 identified who are prescribing or dispensing outside of the

parameters established herein and shall be reported for further investigation to appropriate law-enforcement personnel and licensing authorities.

4 (b)(d) All practitioners, as that term is defined in section 5 one hundred-one, article two of this chapter who prescribe or 6 dispense schedule II, III or IV controlled substances shall, on or 7 before July 1, 2011, have online or other form of electronic access 8 to the West Virginia Controlled Substances Monitoring Program 9 database;

10 (c)(e) Persons or entities with access to the West Virginia 11 Controlled Substances Monitoring Program database pursuant to this 12 section may, pursuant to rules promulgated by the Board of 13 Pharmacy, delegate appropriate personnel to have access to said 14 database;

15 (d) (f) Good faith reliance by a practitioner on information 16 contained in the West Virginia Controlled Substances Monitoring 17 Program database in prescribing or dispensing or refusing or 18 declining to prescribe or dispense a schedule II, III or IV 19 controlled substance shall constitute an absolute defense in any 20 civil or criminal action brought due to prescribing or dispensing 21 or refusing or declining to prescribe or dispense; and

22 (e) (g) The Board of Pharmacy is hereby authorized to 23 promulgate an emergency rule under chapter twenty-nine-a to 24 effectuate the amendments to this section enacted during the 2010

1 <u>and 2011</u> Regular Session Sessions of the Legislature.

2 (f)(h) Nothing in the article shall be construed to require a
3 practitioner to access the West Virginia Controlled Substances
4 Monitoring Program database.

5 <u>(i) Unauthorized access or use or unauthorized disclosure of</u> 6 <u>the information in the database is a felony punishable by</u> 7 <u>incarceration in a state correctional facility for not less than</u> 8 <u>one year nor more than five years or fined not less than three</u> 9 <u>thousand dollars nor more than ten thousand dollars, or both.</u>

10 <u>(j) The Board of Pharmacy shall make every effort to update</u> 11 <u>the database to a real-time database as soon as a system is</u> 12 available and when funding is available.

13 (k) The Board of Pharmacy shall provide an annual report on 14 the West Virginia Controlled Substance Monitoring Program to the 15 Legislative Oversight Commission on Health and Human Resources 16 Accountability with recommendations for needed legislation.